CTAS FY 2017: Funding Opportunities for VAWA Special Domestic Violence Criminal Jurisdiction

February 1, 2017

Tribal Law and Policy Institute
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PRESENTERS

• **Kelly Gaines Stoner**, *Tribal Advocacy Legal Specialist*,
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OUTLINE

• Overview of VAWA Special Domestic Violence Criminal Jurisdiction

• FY 2017 CTAS RFP
  • Overall application
  • Purpose Areas #2, #3 and #5
  • Performance Measures

• General Grant Writing Tips

• Questions
VIOLENCE AGAINST WOMEN REAUTHORIZATION ACT OF 2013 – SPECIAL DOMESTIC VIOLENCE CRIMINAL JURISDICTION
TITLE IX OF THE 2013 VAWA REAUTHORIZATION

- Section 904: Tribal Jurisdiction over Crimes of Domestic Violence
- “Special Domestic Violence Criminal Jurisdiction” which recognizes a tribe’s inherent criminal jurisdiction over non-Indians for the crimes of:
  - Domestic Violence
  - Dating Violence
  - Violation of Protection Order
POTENTIAL AREAS OF NEED

• Effective assistance of counsel for defendants
• Free, appointed, licensed attorneys for indigent defendants
• Law-trained Judges who are licensed
• Publicly available criminal laws and rules
• Recorded criminal proceedings
• Jury pool selection

• Law enforcement training
• Detention facilities
• Probation
• Create a Domestic Violence Court
• Code Development
  • Domestic Violence Offenses
  • Firearm Offenses
  • Victims’ Rights
Coordinated Tribal Assistance Solicitation
CTAS

• Launched in FY 2010
• Federally-recognized tribes submit a single application for most of DOJ’s Tribal grant programs.
• www.justice.gov/tribal
CTAS

**INCLUDED:**
- Tribal-Specific grants within the
  - Office of Community Oriented Policing Services (COPS)
  - Bureau of Justice Assistance (BJA)
  - Office on Violence Against Women (OVW)
  - Office for Victims of Crime (OVC)
  - Office of Juvenile Justice and Delinquency Prevention (OJJDP)

**NOT INCLUDED:**
- OVW Tribal Sexual Assault Services Program
- T/TA Programs
- BJA Tribal Civil and Criminal Legal Assistance
- Non-Tribal Government-specific grants
ELIGIBILITY

- Federally recognized Tribe
- Tribal consortia (2 or more tribes)
  - A tribal consortia member can also submit its own independent application, so long as the activities are distinct
APPLICATION TIMELINE

- Opened November 29, 2016

- **Closes February 28, 2017** (9pm Eastern)

- Recommended to register for GMS no later than February 7, 2017.

- DOJ expects to award grants no later than September 30, 2017.
CTAS: WHAT IS NEW IN FY 2017?

- Application Overview has replaced the Executive Summary, and is no longer scored.
- Each Purpose Area now requires a Project Abstract
PAST CTAS

FY 2016
• 215 applications
• 236 awards
• $102 million

FY 2015
• 234 applications
• 191 awards
• $97 million
## FY 2017 CTAS PURPOSE AREAS

<table>
<thead>
<tr>
<th>Purpose Area</th>
<th>Agencies/Programs</th>
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<tbody>
<tr>
<td>1. Public Safety and Community Policing</td>
<td>COPS Office Tribal Resources Grant Program—Hiring and Equipment/Technology</td>
</tr>
<tr>
<td>2. Comprehensive Tribal Justice System Strategic Planning</td>
<td>BJA, COPS, OJJDP, OVW, and OVC</td>
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<tr>
<td>3. Justice Systems, and Alcohol and Substance Abuse</td>
<td>BJA Tribal Courts Assistance Program and Indian Alcohol and Substance Abuse Prevention Program</td>
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<tr>
<td>4. Corrections and Correctional Alternatives</td>
<td>BJA Tribal Justice Systems Infrastructure Program</td>
</tr>
<tr>
<td>5. Violence Against Women Tribal Governments Program</td>
<td>OVW</td>
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<tr>
<td>6. Children’s Justice Act Partnerships for Indian Communities</td>
<td>OVC</td>
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<tr>
<td>7. Comprehensive Tribal Victim Assistance Program</td>
<td>OVC</td>
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<tr>
<td>8. Juvenile Healing to Wellness Courts</td>
<td>OJJDP</td>
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<tr>
<td>9. Tribal Youth Program</td>
<td>OJJDP</td>
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</tbody>
</table>
CTAS

• 1 grant proposal per tribe
• 1 budget workbook per tribe
• Templates are provided
• Those items marked with double-asterisk MUST BE INCLUDED
THE APPLICATION

• Application Overview
• Tribal Community and Justice Profile (30%)
• Purpose Area Abstract
• Purpose Area Narratives (50%)
• Project/Program Timelines (5%)
• Budget Workbook (15%)
Online Guide: Preparing for the Coordinated Tribal Assistance Solicitation

This online guide was created by the Education Development Center in coordination with the Department of Justice to assist Tribes as they prepare for, write, and submit their applications for complex grants such as the Coordinated Tribal Assistant Solicitation (CTAS).

This guide contains strategies to:

- Read and comprehend a complex grant solicitation
- Coordinate a robust grant-writing team
- Identify and articulate the needs of your community through data driven processes
- Generate and capture ideas and solutions from your community
- Organize key community players to execute the proposed program

Explore the tool
APPLICATION OVERVIEW

- 1-2 pages

- Identify problems; strategy to address problems; and the Purpose Areas being requested

<table>
<thead>
<tr>
<th>Problem</th>
<th>Strategy to address the problem</th>
<th>Purpose area(s) addressing the problem</th>
</tr>
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<tbody>
<tr>
<td>EXAMPLE</td>
<td>Need to provide better services for tribal youth returning to the reservation from a correctional setting or residential treatment.</td>
<td>EXAMPLE Provide community-based juvenile delinquency prevention services and juvenile probation services.</td>
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<tr>
<td>EXAMPLE</td>
<td>PA #8—Juvenile Healing to Wellness Courts and PA #3—Justice Systems and Alcohol and Substance Abuse Program</td>
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</table>
TRIBAL COMMUNITY AND JUSTICE PROFILE

- 30%
- Describe the community’s
  - Strengths
  - Resources
  - Challenges
  - Needs
- 15 pages
- Readers may not be familiar with community
- Each question should be answered!
TRIBAL COMMUNITY AND JUSTICE PROFILE

1. Describe the form of Tribal Government
2. Describe the Tribal Justice System
3. Describe the significant tribal justice, community safety, juvenile delinquency, or victimization issues that your application is trying to address
4. Describe current and future plan to address these issues
5. Any other context
PROJECT/PROGRAM TIMELINE

- 5%
- Timeline should encompass
  - *entire federal project period*
  - indicates *objectives* and *major tasks*
  - assigns responsibility for each, and
  - plots completion of each task (by year and month or quarter)

- Separate timelines for each Purpose Area or one comprehensive Timeline.
### CTAS Sample Timeline

#### Tribe name:

36-month project/program timeline

#### Purpose area/s:

<table>
<thead>
<tr>
<th>Months</th>
<th>Purpose area/project goals</th>
<th>Related objectives</th>
<th>Activities</th>
<th>Expected completion date</th>
<th>Person responsible</th>
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BUDGET DETAIL WORKBOOK

• 15%

• The Budget Detail Workbook includes the
  • Demographic Form;
  • The Budget Detail Worksheet(s); and
  • The Budget Narrative(s)

• Only one workbook per completed application

• Download fillable version from GMS
**Demographic Form**

Please fill out this form in its entirety. Note that each subsection has individual instructions. Please read them carefully before filling out this form. If you are applying as a consortium please aggregate the data for all the Tribes represented in your application.

### 1. Tribe Information

1. The name of each federally-recognized Indian Tribe that will be served by the proposed project(s):
   - **Name(s)**
     - The name(s) of your tribe and represented tribes.
   - **BIA Region(s)**
     - Your BIA Region(s)

2. What is the Tribe's current enrollment?

3. Of your current enrollment, what is the Tribe's total number of unemployed 18 years and over?

4. Of your current enrollment, what is the Tribe's total number of under-employed (below the poverty line) 18 years and over?

5. Of your current enrollment, what is the Tribe's total number of employed 18 years and over?

6. What is the current local population base?

7. Please enter the approximate square mileage of the reservation/jurisdiction to be served: (sq. miles)

8. Please check the crime victim population area(s) that best describe the services the Tribe typically supports.
   - [ ] Abused or neglected children
   - [ ] Stalking
   - [ ] Domestic Violence
   - [ ] Survivors of homicide
   - [ ] Elder Abuse
   - [ ] Survivors of hate crimes and/or sexual assault

8. Please check the crime victim population area(s) that best describe the services the Tribe typically supports.

9. Please enter the approximate square mileage of the reservation/jurisdiction to be served: (sq. miles)

10. Please check the crime victim population area(s) that best describe the services the Tribe typically supports.

11. Please enter the approximate square mileage of the reservation/jurisdiction to be served: (sq. miles)

12. Please check the crime victim population area(s) that best describe the services the Tribe typically supports.

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14. Please check the crime victim population area(s) that best describe the services the Tribe typically supports.

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16. Please check the crime victim population area(s) that best describe the services the Tribe typically supports.

17. Please enter the approximate square mileage of the reservation/jurisdiction to be served: (sq. miles)

18. Please check the crime victim population area(s) that best describe the services the Tribe typically supports.

19. Please enter the approximate square mileage of the reservation/jurisdiction to be served: (sq. miles)

20. Please check the crime victim population area(s) that best describe the services the Tribe typically supports.

21. Please enter the approximate square mileage of the reservation/jurisdiction to be served: (sq. miles)

22. Please check the crime victim population area(s) that best describe the services the Tribe typically supports.

23. Please enter the approximate square mileage of the reservation/jurisdiction to be served: (sq. miles)

24. Please check the crime victim population area(s) that best describe the services the Tribe typically supports.

25. Please enter the approximate square mileage of the reservation/jurisdiction to be served: (sq. miles)
## Justice Systems and Alcohol and Substance Abuse

### Program Office

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<th>Name/Position</th>
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<th>Total Cost</th>
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<th>Federal Request</th>
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**Narrative**

### Fringe Benefits

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**Narrative**

Add Additional Narrative Text Area
### BUDGET SUMMARY

**Note:** Any errors detected on this page should be fixed on the Purpose Area specific tab.

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| Federal Request |       |       |       |       |       |       |       |       |       |
| Non-Federal Contribution |       |       |       |       |       |       |       |       |       |
| Required Match   | N/A   | N/A   | N/A   | N/A   | N/A   | N/A   | N/A   | N/A   | N/A   |

**Totals:**

- Total Direct Costs: $0
- Total Indirect Costs: $0
- Total Project Costs: $0
REQUIRED ATTACHMENTS

• Tribal Authority
• Disclosure of High-Risk Status
• Disclosure of Pending Applications
• Disclosure of Lobbying Activities
• Indirect Cost Rate Agreement (if applicable)
• Financial Management and System of Internal Controls Questionnaire
OTHER POSSIBLE ATTACHMENTS

• Letters of Support
• Resumes of Key Personnel
• Job descriptions of requested positions
• MOUs with proposed partners
THE PURPOSE AREAS
PURPOSE AREA #2 – COMPREHENSIVE TRIBAL JUSTICE SYSTEMS STRATEGIC PLANNING

• To engage in comprehensive justice system-wide strategic planning to improve tribal justice and community wellness and safety including activities outlined in the Tribal Law and Order Act (TLOA), such as strategic planning and the development of a Tribal Action Plan (TAP).

• Note: Purpose area #2 is intended to assist tribes with comprehensive, system-wide strategic planning. Tribes that are interested in strategic planning related to a particular component of their justice system are encouraged to apply for funding under the purpose area that most closely relates to that aspect of their system.
PROJECT ABSTRACTS

Applicant Name:

Purpose Area #3 Justice Systems, and Alcohol and Substance Abuse (BJA)

In a separate document, applicants must include a high-quality project abstract that summarizes the proposed project in 400 words or less. Abstracts should be

a. written for a general public audience;

b. submitted as a separate attachment with “Project Abstract” as part of its file name (this will NOT count against the page limit for the program narrative);

c. single-spaced, using a standard 12-point font (Times New Roman) with 1-inch margins.

The abstract should include a brief description of the project’s purpose, the population to be served, and the activities that the applicant will implement to achieve the project’s goals and objectives. The abstract should be specific to the project proposed for this purpose area. **The abstract is required but will not be scored.**
Applicant Name:

Purpose Area #5 Tribal Government Program (OVW)

In a separate document, applicants must include a high-quality project abstract that summarizes the proposed project in 400 words or less. Abstracts should be

a. written for a general public audience;

b. submitted as a separate attachment with “Project Abstract” as part of its file name (this will **NOT** count against the page limit for the program narrative);

c. single-spaced, using a standard 12-point font (Times New Roman) with 1-inch margins.

The abstract should include a brief description of the project’s purpose, the population to be served, and the activities that the applicant will implement to achieve the project’s goals and objectives. The abstract should be specific to the project proposed for this purpose area. **The abstract is required but will not be scored.**
PURPOSE AREA NARRATIVES

• Applicants must submit a separate narrative for each Purpose Area.

• Template questions:
  • Problem identification and problem solving strategy
  • Project/program design and implementation
  • Capabilities and competencies
  • Impact/outcomes and evaluation/plan for collecting data for performance measures

• Each Purpose Area has a unique template

• 15 pages
PURPOSE AREA #3: JUSTICE SYSTEMS AND ALCOHOL AND SUBSTANCE ABUSE (BJA)

- To implement enhanced authorities and provisions under the TLOA and the Violence Against Women Reauthorization Act of 2013.

<table>
<thead>
<tr>
<th>Purpose Area</th>
<th>Estimated Amount of Funding Available</th>
<th>Estimated Number of Awards to be made; Estimated Award Amounts</th>
<th>Length of Award</th>
</tr>
</thead>
<tbody>
<tr>
<td>3) Justice Systems and Alcohol and Substance Abuse (BJA)</td>
<td>$16.8 million</td>
<td>Approximately 20-30 awards; Approximately $250,000-$750,000 per award.</td>
<td>3 years</td>
</tr>
</tbody>
</table>
PURPOSE AREA #3:
JUSTICE SYSTEMS AND ALCOHOL AND SUBSTANCE ABUSE (BJA)

• For FY 2016 there were:
  • 103 applications
  • 27 awards
• To develop, enhance, and continue *tribal* justice

• Activities relating to the implementation of enhanced sentencing authority provisions of TLOA or *special domestic violence criminal jurisdiction under the Violence Against Women Reauthorization Act of 2013*
Narrative

Purpose Area #3 Narrative (15-page limit including template text; answers should be double-spaced)

1. Identify one or more of the crime and public safety problems described in the Tribal Community and Justice Profile that the tribe plans to address through the proposed grant funding and describe the problem(s) with as much additional detail, including data, as necessary to clearly describe the nature and extent of the problem(s).

2. Describe current or previous efforts, if any, to address the problem(s) identified in item #1 and state whether they were effective.

3. Describe any current gaps in services related to the problem(s) identified in items #1 and #2 that will be addressed through this grant application.

4. Explain how your tribe identified and prioritized the problem(s) described above to be addressed through this grant funding.

5. Describe how the proposed grant-funded program will address the identified problems.

6. For each identified problem in item #1, identify the specific goals and objectives of the proposal that will be accomplished in 36 months. Provide details about the specific tasks and activities necessary to accomplish each goal and objective.

7. Describe the management structure, staffing, and in-house or contracted capacity to complete each of the proposed projects, and any organizational changes that may result if funding is awarded. Include detailed information about existing resources within the tribe and the community that will help make this project a success.

8. Identify current government and community initiatives that complement or coordinate with the proposal and any partnerships that will be created or enhanced as a result of funding. Describe the roles of each identified partner. Examples may be advisory boards, Tribal Leaders, nonprofits, private organizations, and regional relationships, etc.
PURPOSE AREA #3: NARRATIVE

Applicant Name:

Purpose Area #3 Justice Systems, and Alcohol and Substance Abuse (BJA)

9. Describe how the applicant will know if the program works and how success will be determined and measured. Describe how data will be collected and assessed to measure the impact of proposed efforts.
   i. What will be measured?
   ii. How will data be collected?
   iii. Who is responsible for collecting the data?
   iv. How is success defined?

10. Describe how evaluation, collaborative partnerships, or other methods will be used to leverage ongoing resources and facilitate a long-term strategy to sustain the project when the federal grant ends.
    i. Describe any challenges you anticipate in sustaining the program beyond the grant funding.

11. Address the tribe’s need for financial assistance and the inability of the agency to implement the proposed plan without federal funding. This should be linked to the needs identified in the Tribal Narrative Profile.

12. If you are requesting funding in multiple purpose areas, is the receipt of BJA Purpose Area #3 funding required for the implementation of any other purpose area being requested? If so, explain. *Examples of this may be requesting an officer from BJA Purpose Area #3 and equipment for that officer from COPS Office Purpose Area #1.*
### CTAS PURPOSE AREA #5: VIOLENCE AGAINST WOMEN TRIBAL GOVERNMENTS PROGRAM (OVW)

<table>
<thead>
<tr>
<th>Purpose Area</th>
<th>Estimated Amount of Funding Available</th>
<th>Estimated Number of Awards to be made; Estimated Award Amounts</th>
<th>Length of Award</th>
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<tbody>
<tr>
<td>5) Violence Against Women Tribal Governments Program</td>
<td>$32 million</td>
<td>Approximately 60 awards; Up to $450,000 per award for new grantees; up to $900,000 for current grantees.</td>
<td>3 years</td>
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</table>

- FY 2015 or 2016 Purpose Area #5 grantees are **not** eligible for FY 2017 Purpose Area #5 **continuation or new funding**.
- Generally applicants with FY 2014 (or earlier) grants are eligible to apply for FY 2017 funding.
- Applicants with open awards from multiple years (including FY 2015, 2016) may apply for continuation of awards only from 2014 or earlier.
CTAS PURPOSE AREA #5: VIOLENCE AGAINST WOMEN TRIBAL GOVERNMENTS PROGRAM (OVW)

- In FY 2016 there were:
  - 76 applications
  - 54 awards
GOALS AND OBJECTIVES
VIOLENCE AGAINST WOMEN TRIBAL GOVERNMENTS PROGRAM (OVW)

• Drafting or revising tribal codes related to domestic violence, dating violence ...;

• Funding for dedicated victim advocates, law enforcement investigators, or prosecutors, judges, probation officers, and other court staff;

• Training for dedicated victim advocates, law enforcement investigators, or prosecutors, judges, probation officers, and other court staff; ...

• Provide legal advice and representation to victims of crimes; and

• Develop and promote legislation and policies that enhance best practices for responding to violent crimes against Indian women.

• **Note**: OVW funds **CANNOT** be used to fund criminal defense related activities.
GOALS AND OBJECTIVES
VIOLENCE AGAINST WOMEN TRIBAL GOVERNMENTS PROGRAM (OVW)

• Applicants may apply for funding to include, but not limited to:
  • Strategic planning
  • Staffing
  • Victim Services
  • Criminal justice interventions
    • “…undertaking activities necessary to implement … special domestic violence criminal jurisdiction under the Violence Against Women Act of 2013”
  • Training and travel
  • Prevention
  • Equipment and supplies
  • Cultural and traditional practices
NOTES ON THE VIOLENCE AGAINST WOMEN TRIBAL GOVERNMENTS PROGRAM

• FY 2015 and 2016 grantees are not eligible to apply for new or continuation funding.
  • Limitations on eligibility of FY 2014 grantees

• Collaborative partnership requirement
  • Indian victim services provider organization;
  • Tribal domestic violence or sexual assault coalition; or
  • Advisory committee

• Application must reflect “sound strategies to enhance victim safety and offender accountabilities”
  • See RFP for list of discouraged activities

• Funds for legal assistance require certification
Narrative

Purpose Area #5 Narrative (15-page limit including template text; answers should be double-spaced)

1. Describe the specific domestic violence, dating violence, sexual assault, sex trafficking, and stalking issues identified in the Tribal Community and Justice Profile that the tribe plans to address with the proposed grant funding using as much additional detail as possible, including data, if available, or narrative accounts to clearly describe the nature and extent of the problem(s).

2. Describe current or previous efforts, if any, to address the problem(s) identified in item #1.

3. Describe the current domestic violence or sexual assault victim services in the community and any current gaps in services related to the problem(s) identified in item #1.

4. For each identified problem in item #1, identify the specific, measurable goals and objectives of the proposal that will be accomplished in 36 months—for example, the number of outreach activities planned, the number of victims likely to be served, or the number of police calls likely to be responded to. Provide details about the specific tasks and activities necessary to accomplish each goal and objective.

5. Describe the management structure, staffing, and in-house or contracted capacity to complete each of the proposed projects. This includes any new staff or contracts. Also describe the qualifications of the proposed staff or contractors or consultants to carry out this specific project.

6. Describe how collaborative partnerships or other methods will be used to leverage ongoing resources, address challenges, and facilitate a long-term strategy to sustain the project when the federal grant ends.
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7. Address the tribe’s need for financial assistance and the inability of the agency to implement the proposed plan without federal funding. This should be linked to the issues identified in the Tribal Narrative Profile.

8. Describe what steps will be taken to protect victim safety and confidentiality as the tribe develops and implements the goals, objectives and activities specified in item # 4. Identify any specific confidentiality and safety policies and protocols. If such policies do not exist, you can provide examples of how victim safety and confidentiality is protected.

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9. Identify how the tribe has satisfied the collaborative partnership requirement by providing
   i. the name(s) of the nonprofit, nongovernmental Indian victim services provider organization, such as a rape crisis center; a nonprofit, nongovernmental tribal sexual assault coalition; or members of the project advisory committee who are serving as the collaborative partner on the proposed project;
   ii. a brief description of the history of your relationship with the organization, coalition, or committee and describe the role they played in developing the grant proposal and what role it would play if the project were selected for funding. Include the names of organizations and people involved in application development and the frequency of meetings for application development.

10. If you are requesting funding in multiple purpose areas, is the receipt of OVW Purpose Area #5 funding required for the implementation of any other purpose area being requested? If so, explain. Examples of this may be requesting an officer from BIA Purpose Area #4 and equipment for that officer from COPS Office Purpose Area #1.

11. Clearly list which project area(s) under purpose area #5 you will address. To accomplish this go to the goals and objectives section of purpose area #5 in the solicitation and pick from the list.
COMMON MISTAKES

- Not responding to all of the requested information
- Failed to draw connection between problems in the “tribal community and justice profile” and programmatic activities
- Not providing the requested information in relevant section where peer reviewers could easily locate it
- Failed to draw the connection between the proposed budget and the programmatic activities
- Inconsistencies within proposal – different writers by section
- Did not provide specific measurable targets for performance measures
TIPS

1. Read the Solicitation and FAQs.
2. Check all of the resources available through the CTAS website.
3. Use scoring criteria as a general guide for how many pages you devote to each section.
4. Don’t wait until the deadline to apply!
5. Follow all format directions and use all of the allotted pages.
6. Go back and review the “tribal community and justice profile” after completing the purpose area narratives.
7. Go back and review the budget after completing the purpose area narratives.
8. Focus on attachments (tribal resolutions, letters of supports, etc.)
9. PDF everything!
IF UNSUCCESSFUL

• Always ask Agency to provide comments
• Keep prior proposals and comments (*although different review panel each time*)
• Ask Agency what other services can be provided such as:
  • Training and Technical Assistance (T/TA)
  • Capacity Building
  • Scholarships for Conferences/Trainings
• Ask Agency for copies of successful applications
• Serve as peer reviewer
Chia Halpern Beetso
Tribal Court Specialist
Tribal Law and Policy Institute
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TRIBAL LAW AND POLICY INSTITUTE
Serving American Indian and Alaska Native Communities since 1996

A Native American operated non-profit:
Dedicated to providing free publication resources, comprehensive training, and technical assistance for Native nations and tribal justice systems in pursuit of our vision to empower Native communities to create and control their own institutions for the benefit of all community members, now, and for future generations.

Upcoming TLPI Tudian Training in Santa Monica, California

On February 29th, 2016, TLPI will begin a 2-day training event that address issues of Violence Against Indian Women.
Click here for more information

TLPI is happy to welcome Ann Markoe and Jorge Uribe to the CBC for Tribes team.
Visit our staff page for more information about these talented individuals.

TLPI is pleased to announce that Lucille Stickland has joined our board of directors.

www.Home.TLPI.org
Tribal Implementation of VAWA

Resource Center for Implementing Tribal Provisions of the Violence Against Women Act (VAWA)

“Now our most important work begins.”

What you need to know to implement VAWA.

Resources to help you get started on implementing the Violence Against Women Act's tribal provisions.

› Tools to Help You Get Started Today!
QUESTIONS